

TMDL PUBLIC MEETING

FOR THE DEVELOPMENT OF THE

Tidal James River PCB TMDL

February 1, 2011

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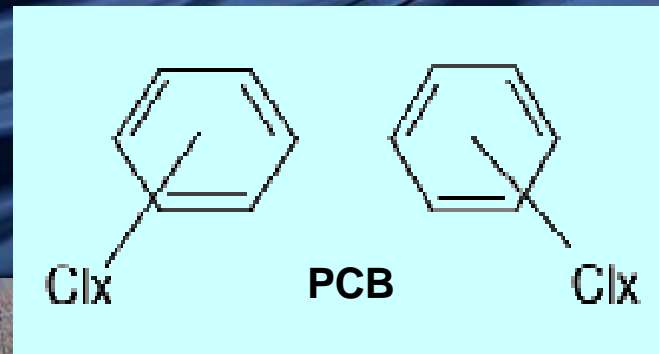
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Presentation Topics

- Background
 - Monitoring & assessment
 - PCB Problem
 - What is a TMDL?
- Why do we care about PCBs?
 - Legacy issue??
- Monitoring Results
- TMDL Process



Environmental Monitoring & Assessment

- The Clean Water Act requires the Department of Environmental Quality (DEQ) to:
 - Collect/analyze water and fish samples
 - Assess the samples by comparing to water quality standards (WQS = narrative or numeric)
 - Designated Uses
 - Primary Contact (Swimming)
 - Aquatic Life
 - Fish Consumption
 - Public Water Supply
 - Shellfish consumption



DEQ Fish Tissue Monitoring



- Monitor to assess the “Fishable” Goal of the Clean Water Act
- Target lipophilic or “fat loving” contaminants that accumulate in tissue
 - PCBs, Pesticides, etc.
- Compare to fish trigger values

VA Regulatory Criteria

Consumption Advisories Fish Tissue (ppb)	Water Quality Criterion Total PCBs (ppb)
VDH 50	0.0017 (old)
DEQ (screening) 20	0.00064 (new)

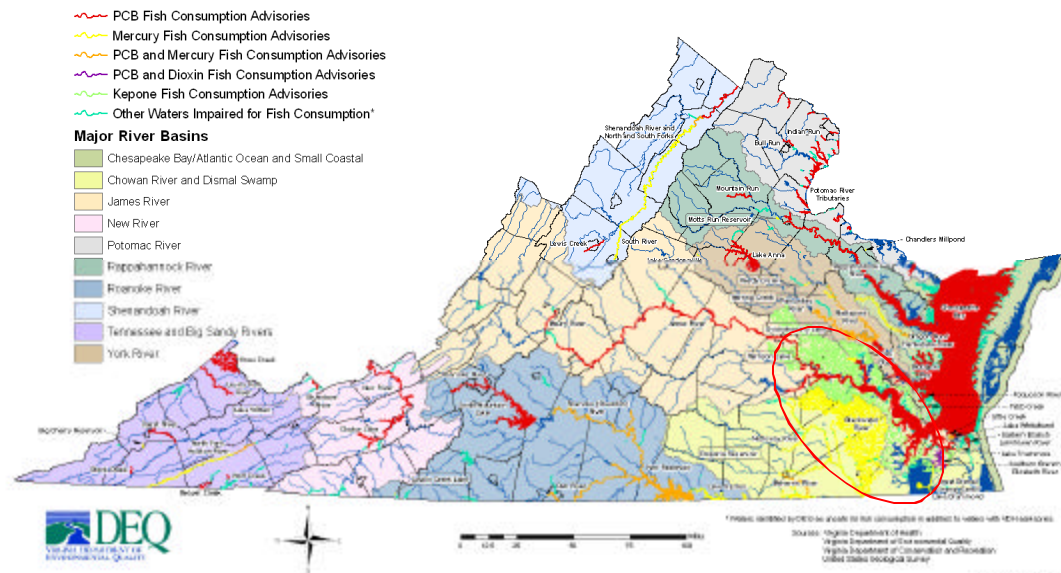
Criterion represents target concentration in the water column that minimizes the bioaccumulation of tPCBs in fish to protect human consumption



Environmental Assessment

- Problem waters are identified in the 305(b)/303(d) Integrated Report (2 year cycle)
 - “Impaired waters” = exceed trigger values
- TMDL required for impaired waters (State & Federal Law)

Waters Under VDH Fish Consumption Advisories
Identified in the 2010 305(b)/303(d) Water Quality Integrated Report

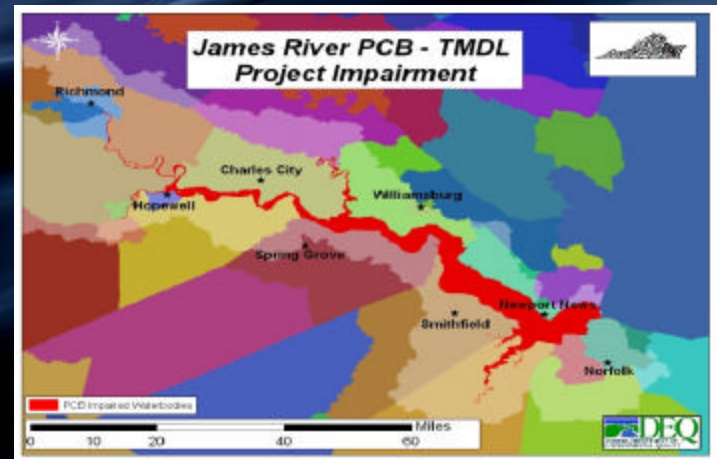


Tidal James River Fish Consumption Advisory (VDH) for PCBs

I-95 bridge in Richmond downstream to Hampton Roads Bridge Tunnel

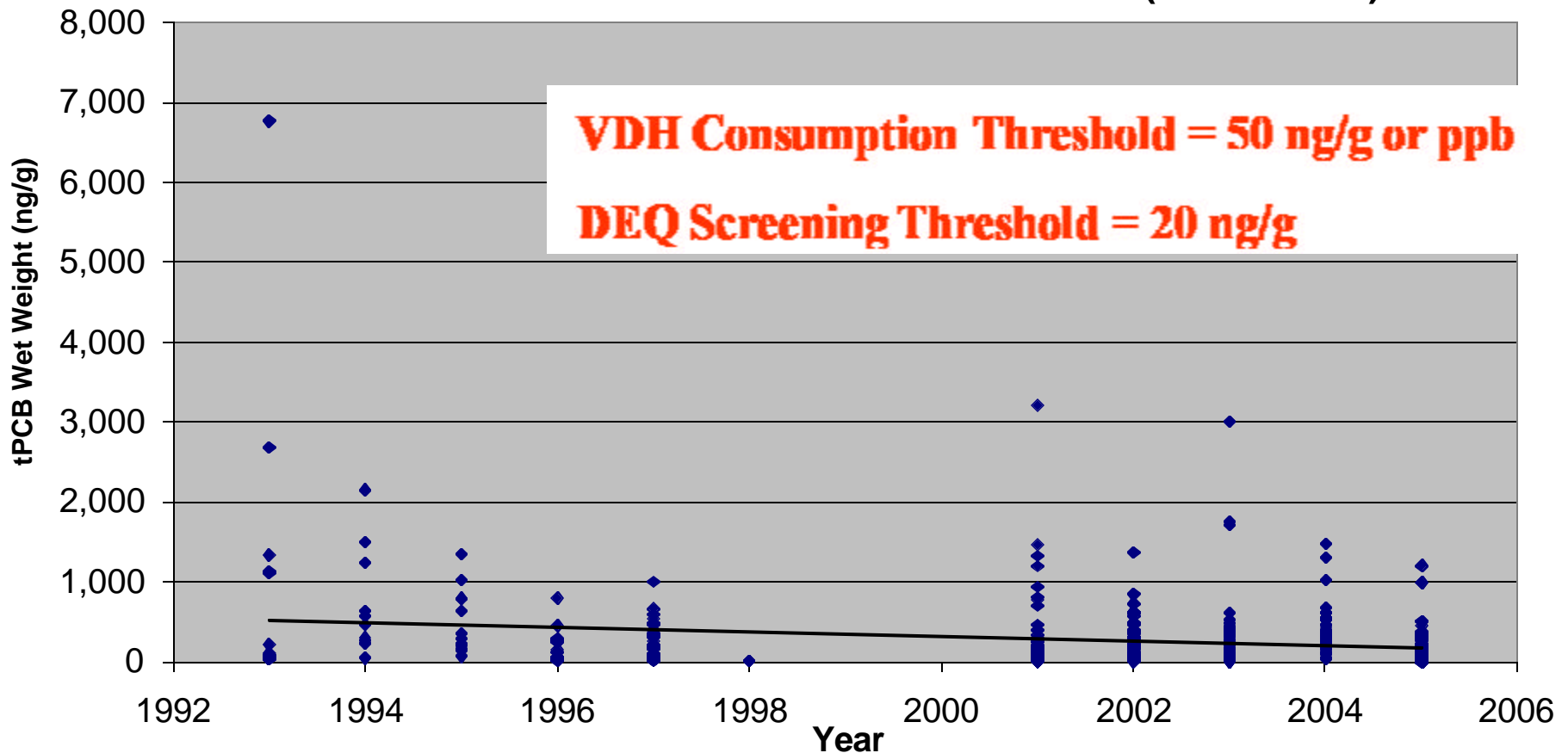
Includes Appomattox R., Bailey Crk, Poythress Run, Bailey Bay, Chickahominy R. (to Walkers Dam)

Fish Species	Advisory
Gizzard Shad, Carp, Blue Catfish & Flathead Catfish \geq 32 inches	Do Not Eat
Blue Catfish & Flathead Catfish < 32 inches, Channel Catfish, White Catfish, Largemouth Bass, Bluegill Sunfish, American Eel, Quilback Carpsucker, Smallmouth Bass, Creek Chub, Yellow Bullhead Catfish, White Perch, Striped Bass, Hickory Shad	No more than two meals/month

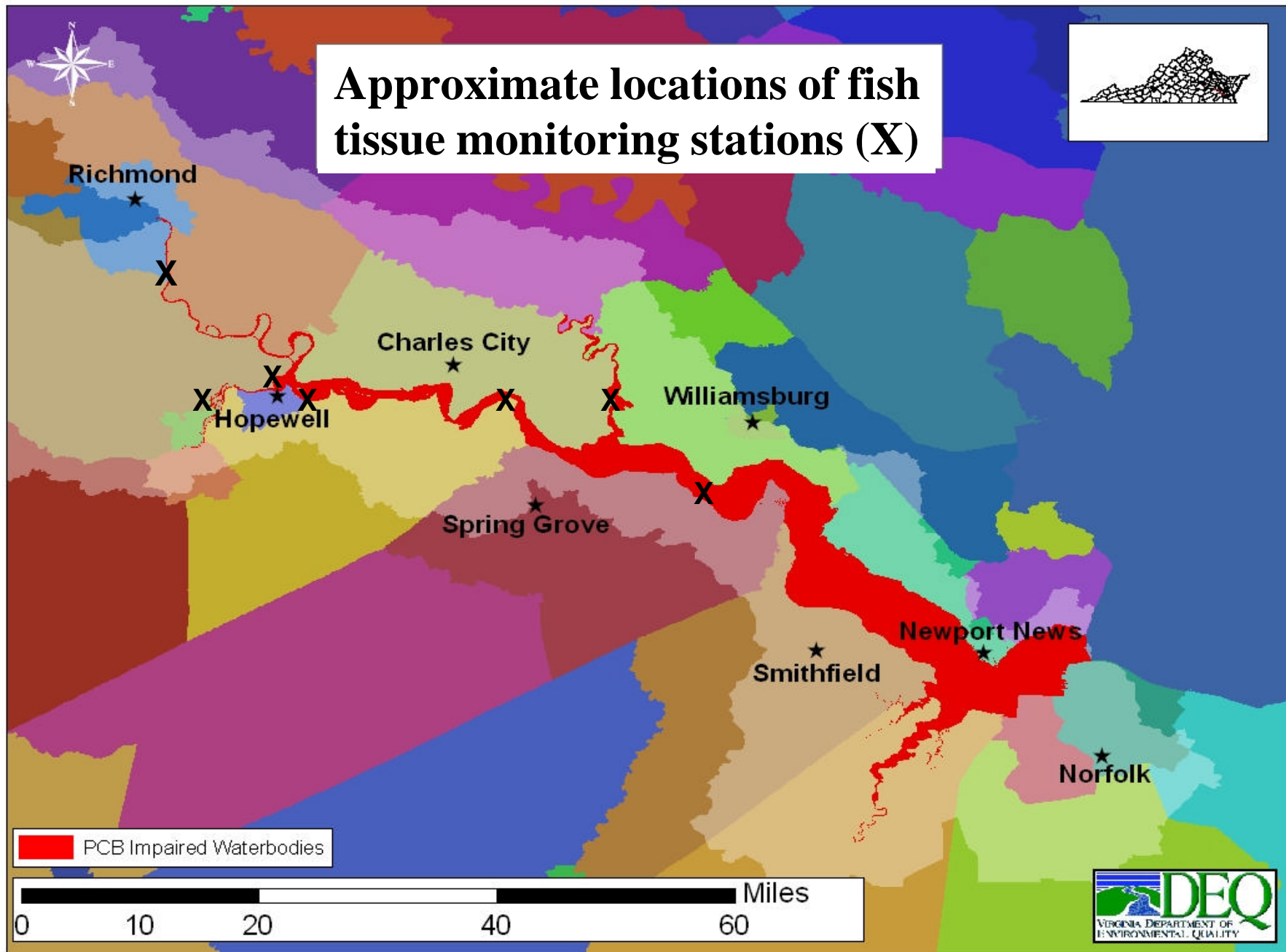


Fish Tissue Results

**Trend of Total PCB (ng/g) Concentrations in all Fish Species
Collected from the Tidal James River & Tributaries (1993 - 2005)**

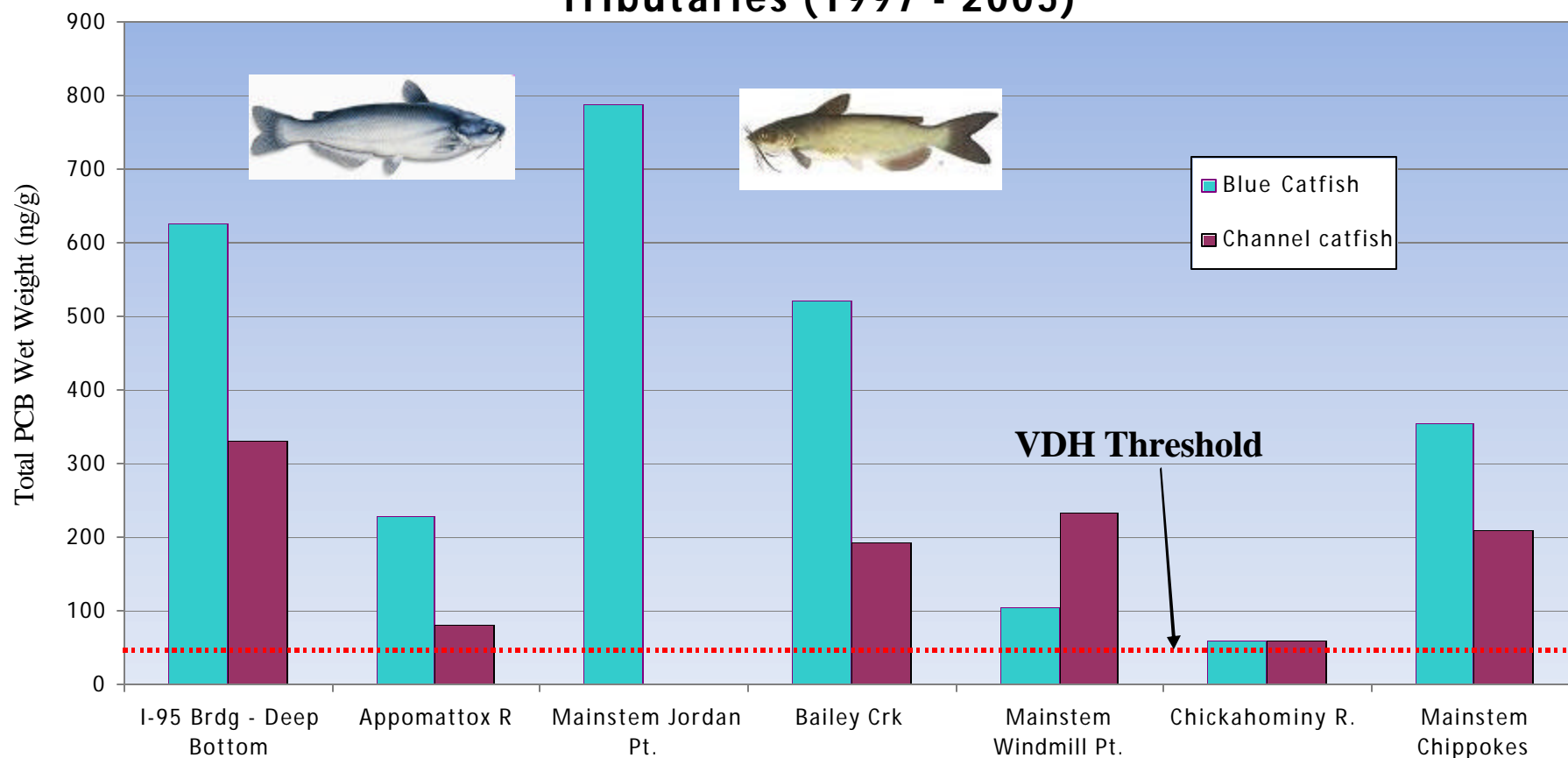


Approximate locations of fish tissue monitoring stations (X)



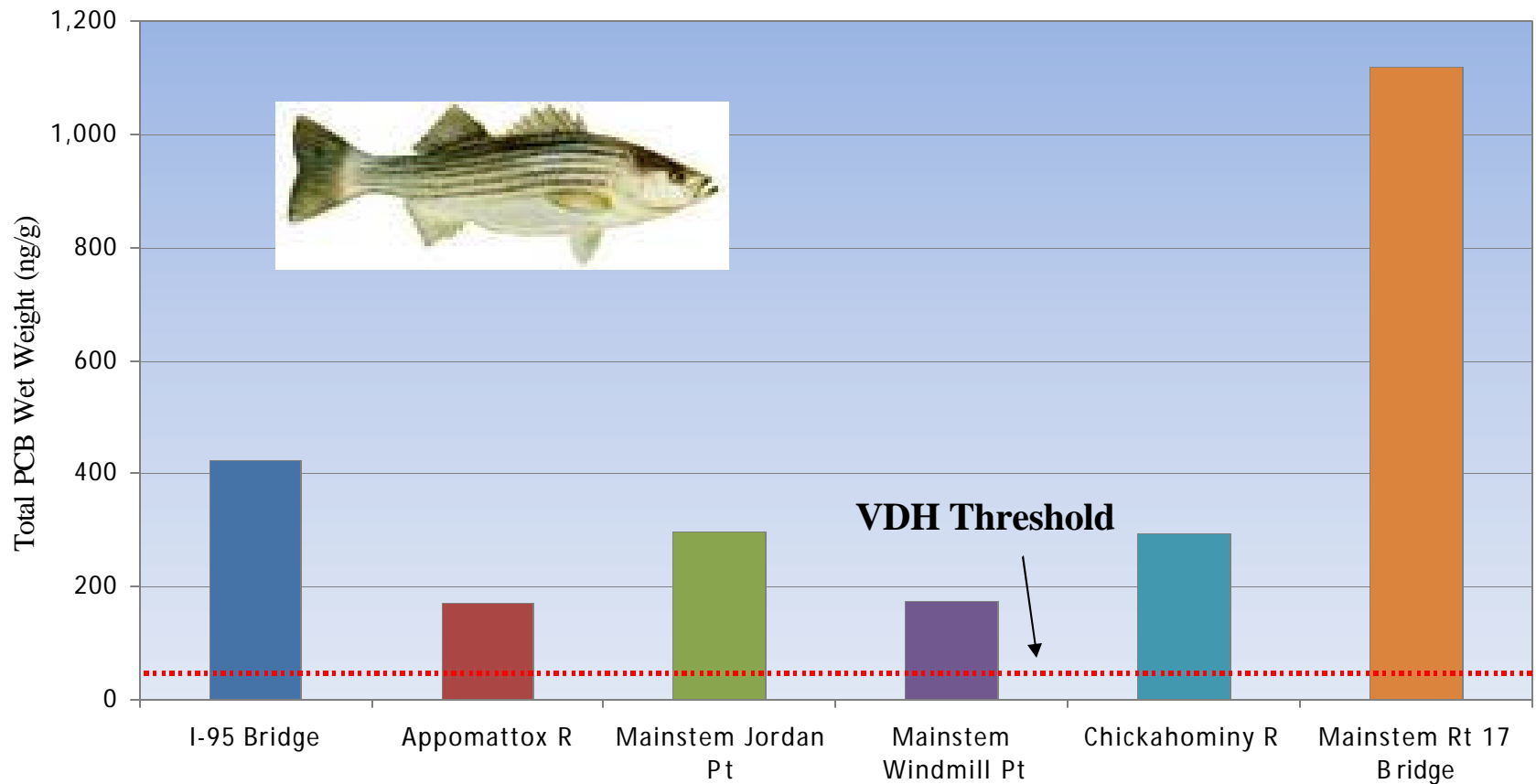
Fish Tissue Results

Mean Concentrations of tPCB in Two Catfish species
Collected From the Tidal James River and Selected
Tributaries (1997 - 2005)



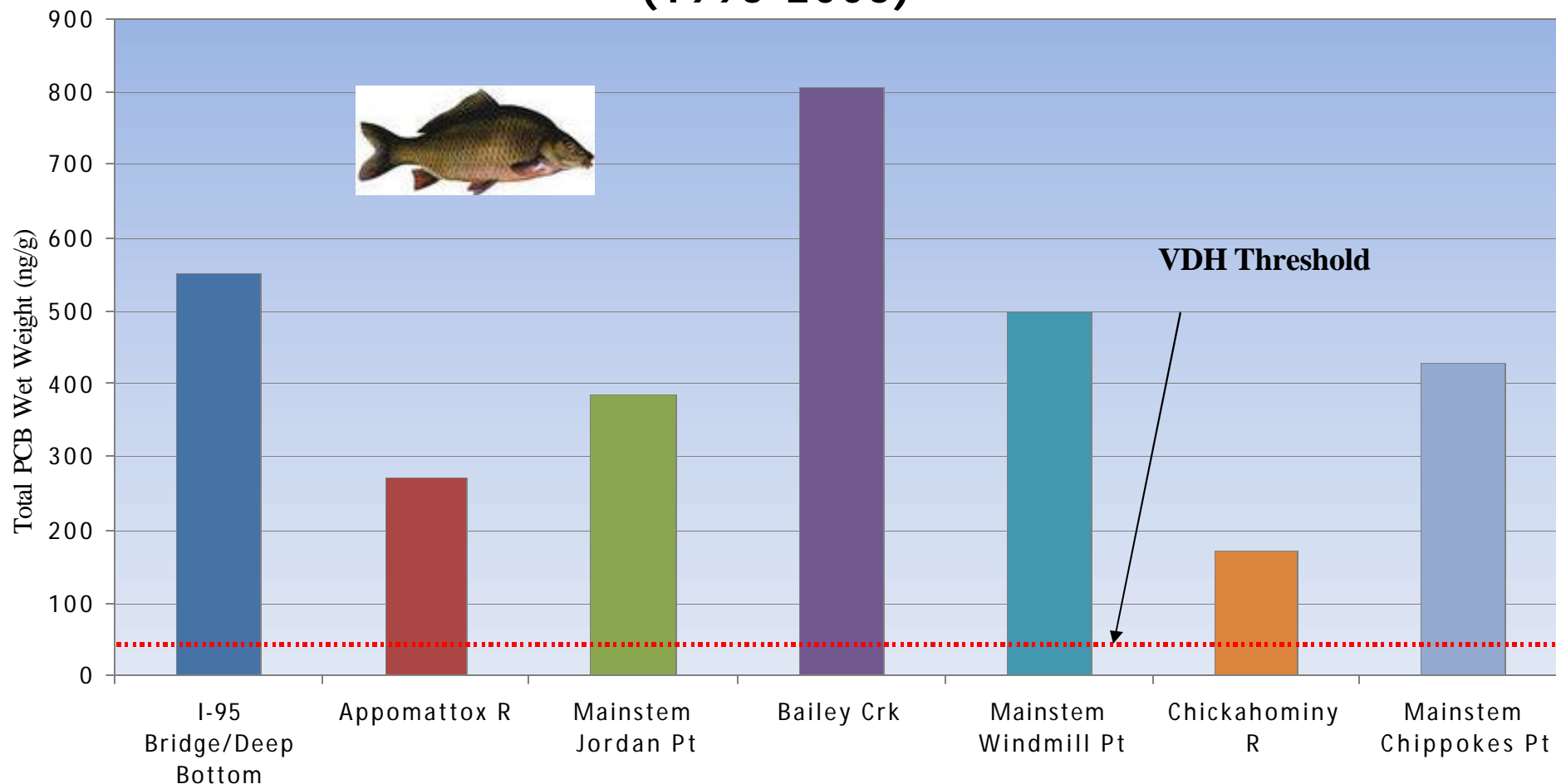
Fish Tissue Results

**Mean Concentrations of tPCB in Striped Bass
Collected From the Tidal James River and Selected
Tributaries (1993 - 2005)**



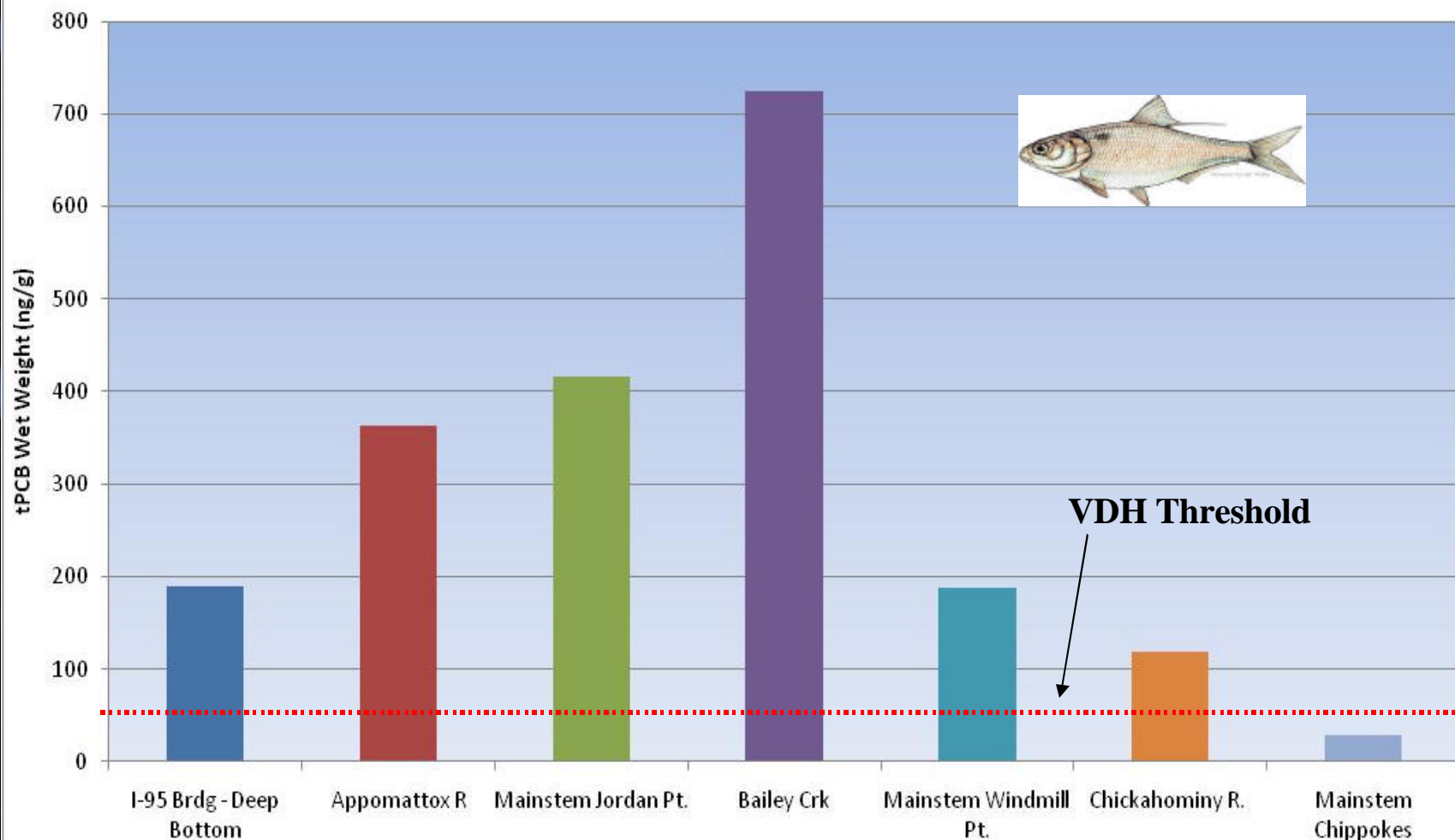
Fish Tissue Results

Mean Concentrations of tPCB in Carp Collected in the Tidal James River and Selected Tributaries (1995-2005)



Fish Tissue Results

Mean Concentrations of tPCB in Gizzard Shad Collected in the Tidal James River and Selected Tributaries (1997-2005)



Questions So Far?

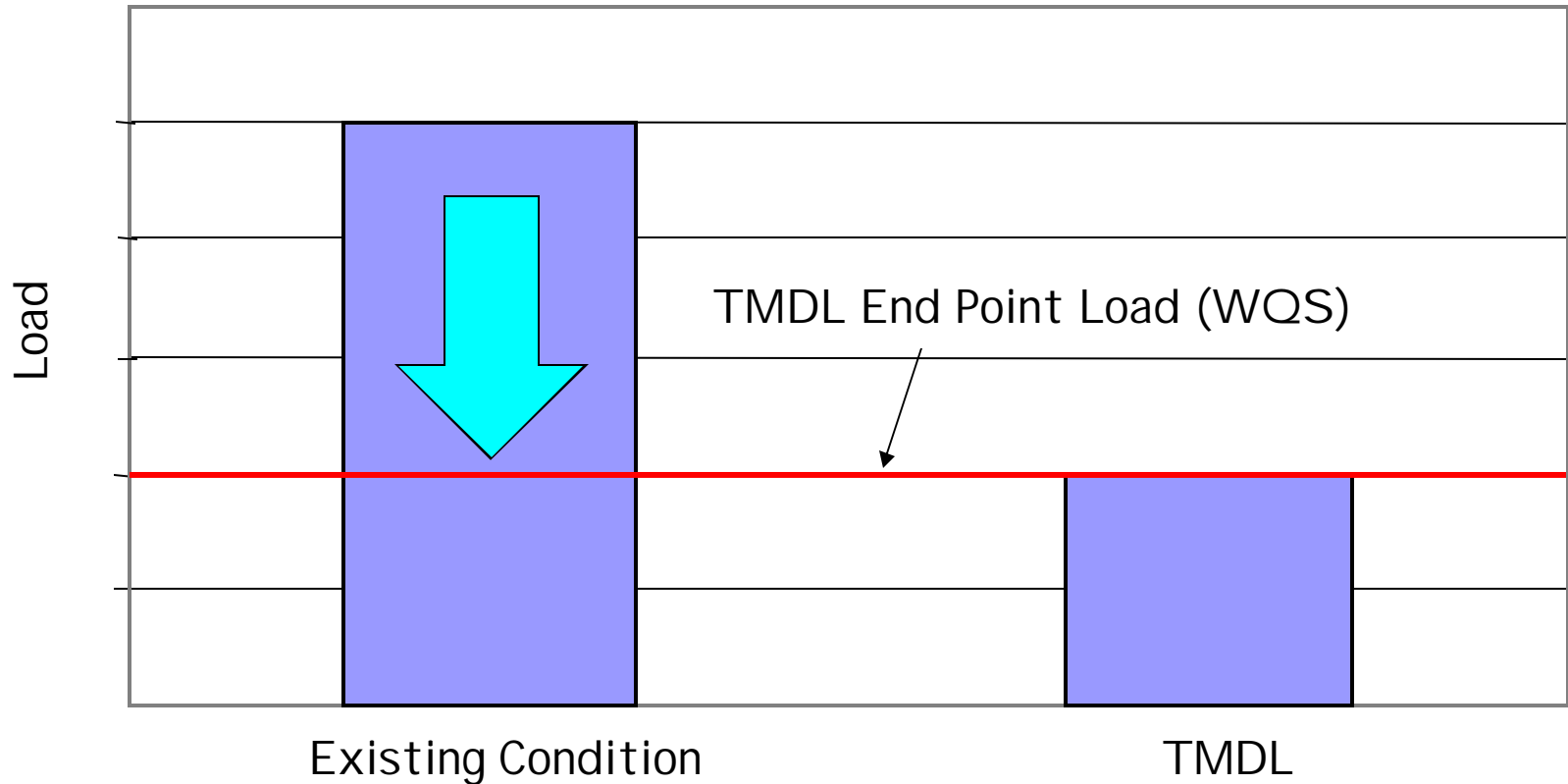
What is a TMDL or Total Maximum Daily Load?

TMDL = maximum amount of a pollutant that can exist in a waterbody without violating water quality standards (WQS)

Goal = restore impaired waters



TMDL Example



Reducing existing pollutant load to the TMDL end point load is expected to restore water quality

Why are TMDL Studies Necessary?

- Federal & State Laws
 - 1972 Clean Water Act (section 303d)
 - 1997 Water Quality Monitoring, Information and Restoration Act (WQMIRA)
 - 1999 Consent Decree (American Canoeist Association Lawsuit)
- Developed for waterways where WQC not met for applicable designated use
 - Designated Uses
 - Primary Contact (Swimming), Aquatic Life, Fish Consumption, Public Water Supply, Shellfish consumption



How Does a TMDL Restore Impaired Waters?

- TMDL process includes a special study that:
 - Identifies pollutant sources (non-point and point sources)
 - Determines pollution contributed by source
 - Estimates pollution reductions necessary to attain WQS

$$\text{WLA} + \text{LA} + \text{MOS} = \text{TMDL}$$

WLA = waste load allocation (point sources)

LA = load allocation (non-point sources)

MOS = margin of safety (usually implicit)

TMDL = total maximum daily load



What are the Steps in the TMDL Process?

I. TMDL Study

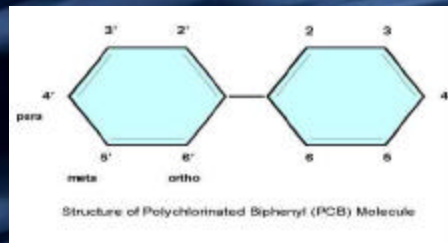
- I. Public notice and comment period of study initiation
- II. Additional monitoring, source evaluation and watershed modeling
- III. Public notice for Draft TMDL
- IV. Public meeting and comment period
- V. Final draft approved by EPA and SWCB

II. Implementation thru Adaptive Management with Appropriate Corrective Actions Prescribed by Final TMDL

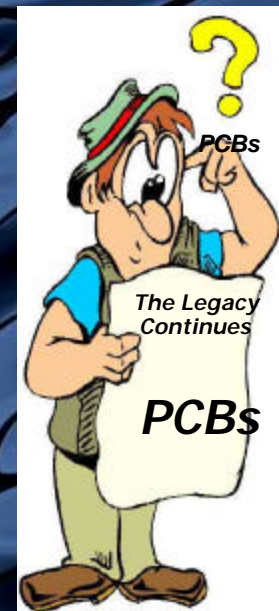
Questions about the TMDL Process?

What are PCBs and why do we care about them?

- Biphenyl molecule (1-10 chlorine atoms)



- 209 distinct PCB Compounds
- Regulated by VADEQ as **Total PCB (tPCB)** = 209 Compounds Summed
- Referred to as PCB Aroclors (Monsanto tradename) = mixture of PCB compounds





PCB 101

- Estimated that > 1.5 Billion lbs. manufactured in the U.S. until 1977
 - “Legacy Contaminant”
- Very stable and heat resistant
 - Persistent in environment
- Common uses:
 - Transformers, capacitors, hydraulic fluids, circuit breakers, PVC Products, carbonless copy paper, caulking material, paints, etc.



PCBs - A Legacy Pollutant?

- Banned in late 70's
- Accumulate and persist in river sediments from historic releases
 - “Hot Spots”
- Traditionally not detected under VPDES (permitting) Program



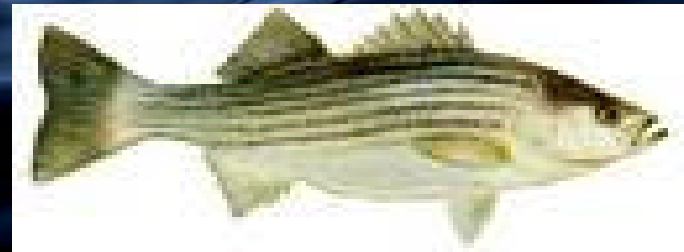
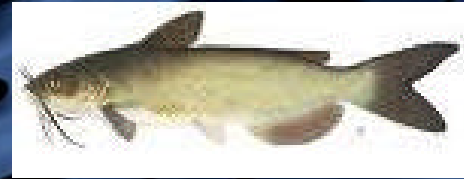
PCBs – Current Releases(?)

- PCBs used many years after banned
- Contaminated sites with active transport (non-point - e.g., CERCLA, RCRA, VRP, unknown)
- Point Sources
- Dielectric oils considered non PCB < 50 ppm
 - Fish advisories at 0.05 ppm
- Inadvertent production
 - Carbon + heat + chlorine
 - Up to 50 ppm allowed (TSCA)
- Atmosphere



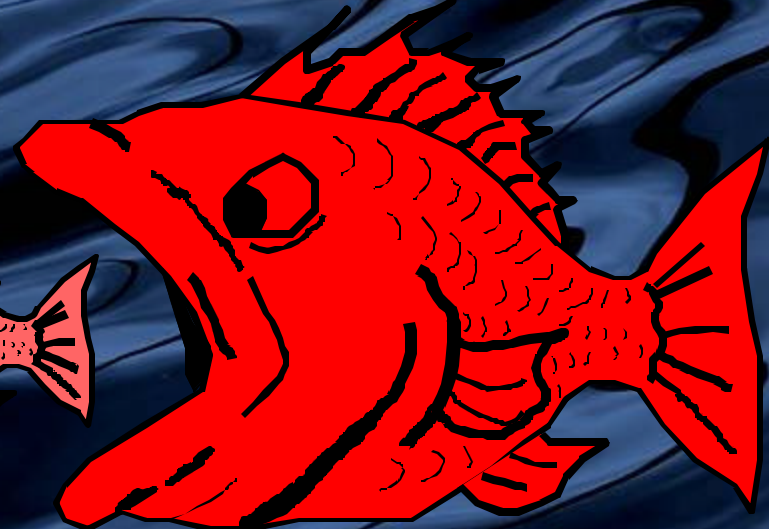
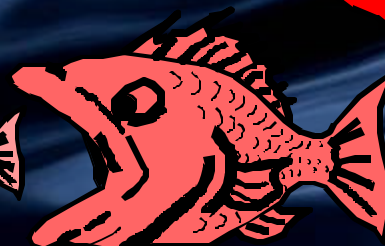
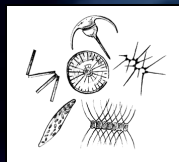
How Are Fish Exposed To PCBs?

- Intake through gills from water column
 - Basis of existing WQC (1980 EPA guidelines)
- Ingestion of contaminated sediment
 - Indirect uptake from foraging
- Exposure through skin from contaminated sediment (e.g. catfish)
- Ingestion of prey
 - Biomagnification



Biomagnification

PCBs
H₂O



x1000

x100

x10

x2

Concentration (parts per trillion)

0.001

1

1,000

10,000

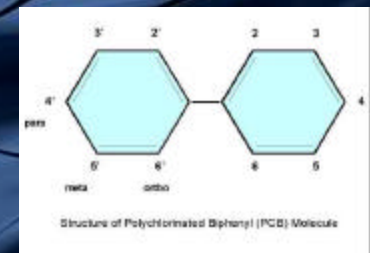
20,000

Why are PCBs an Issue?

- Bioaccumulates at low conc. (lipids)
- Suspected carcinogen
- Other toxicological effects (humans)
 - Immunotoxicity, reproduction and developmental, hepatotoxicity (liver), neurotoxicity, and chloracne
- Major Sources of Exposure (humans)
 - Consumption of contaminated fish
 - Inhalation (dust from contaminated sites)

WQC =

0.00064 ug/L



Questions about PCBs?

James River PCB Water Sampling (DEQ)

Spring 2009 & 2010



PCB Water Study

- Water samples collected April – May 2009 and at selected stations in April 2010
- Targeted wet and dry weather
- Used EPA Method 1668 for analysis
 - Low level detection method

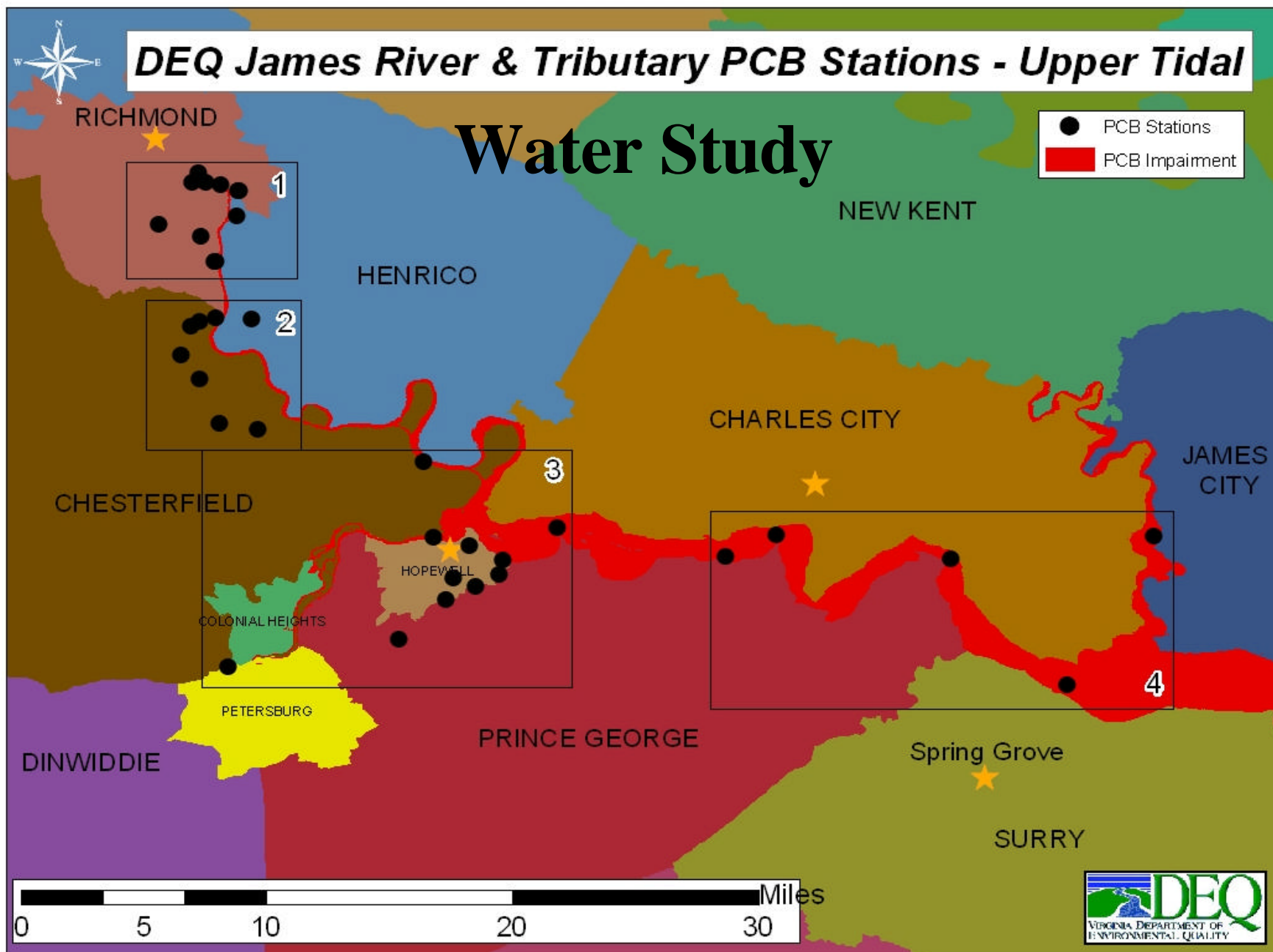




DEQ James River & Tributary PCB Stations - Upper Tidal

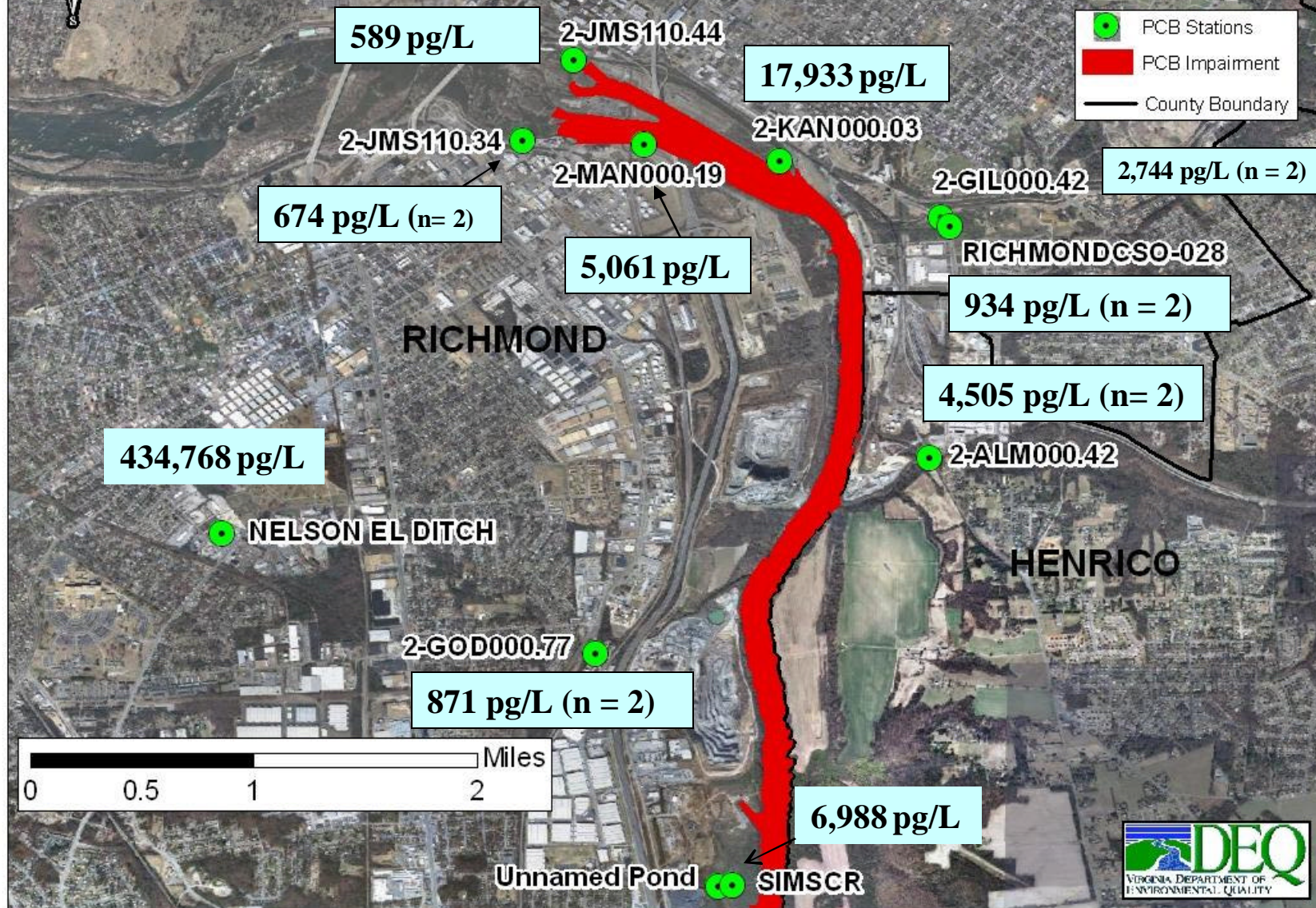
Water Study

- PCB Stations
- PCB Impairment

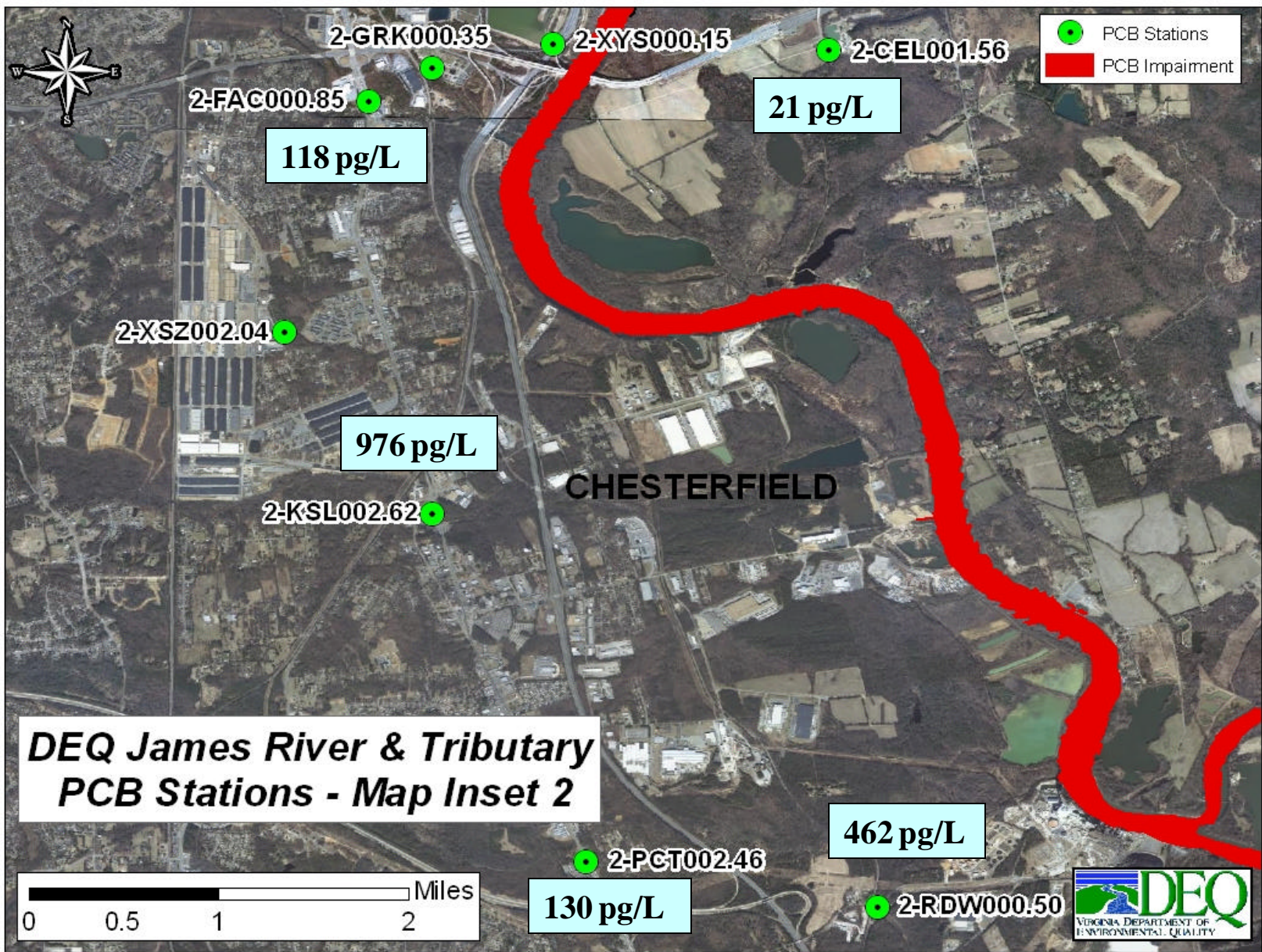




DEQ James River & Tributary PCB Stations - Map Inset 1

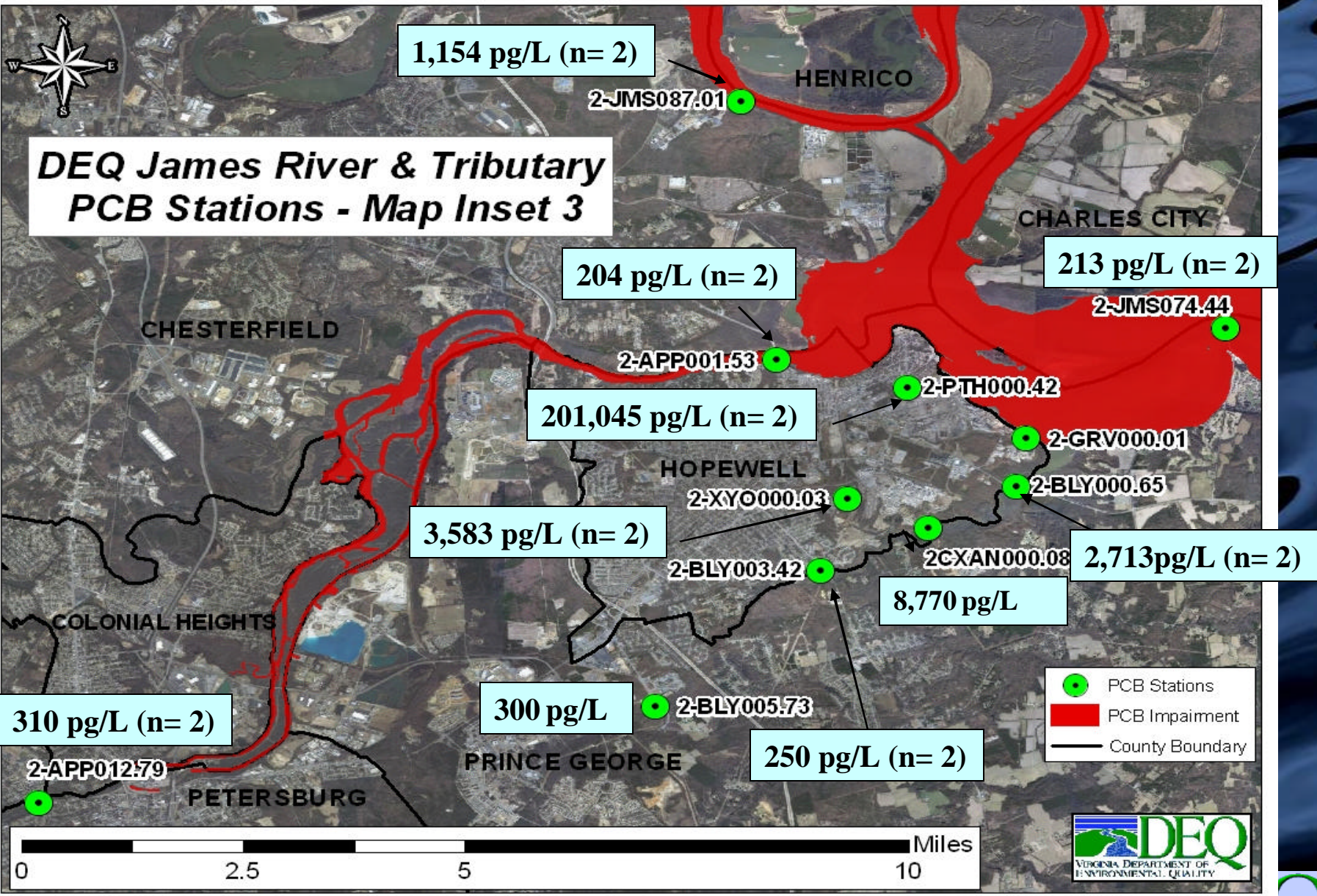


WQC = 640 pg/l



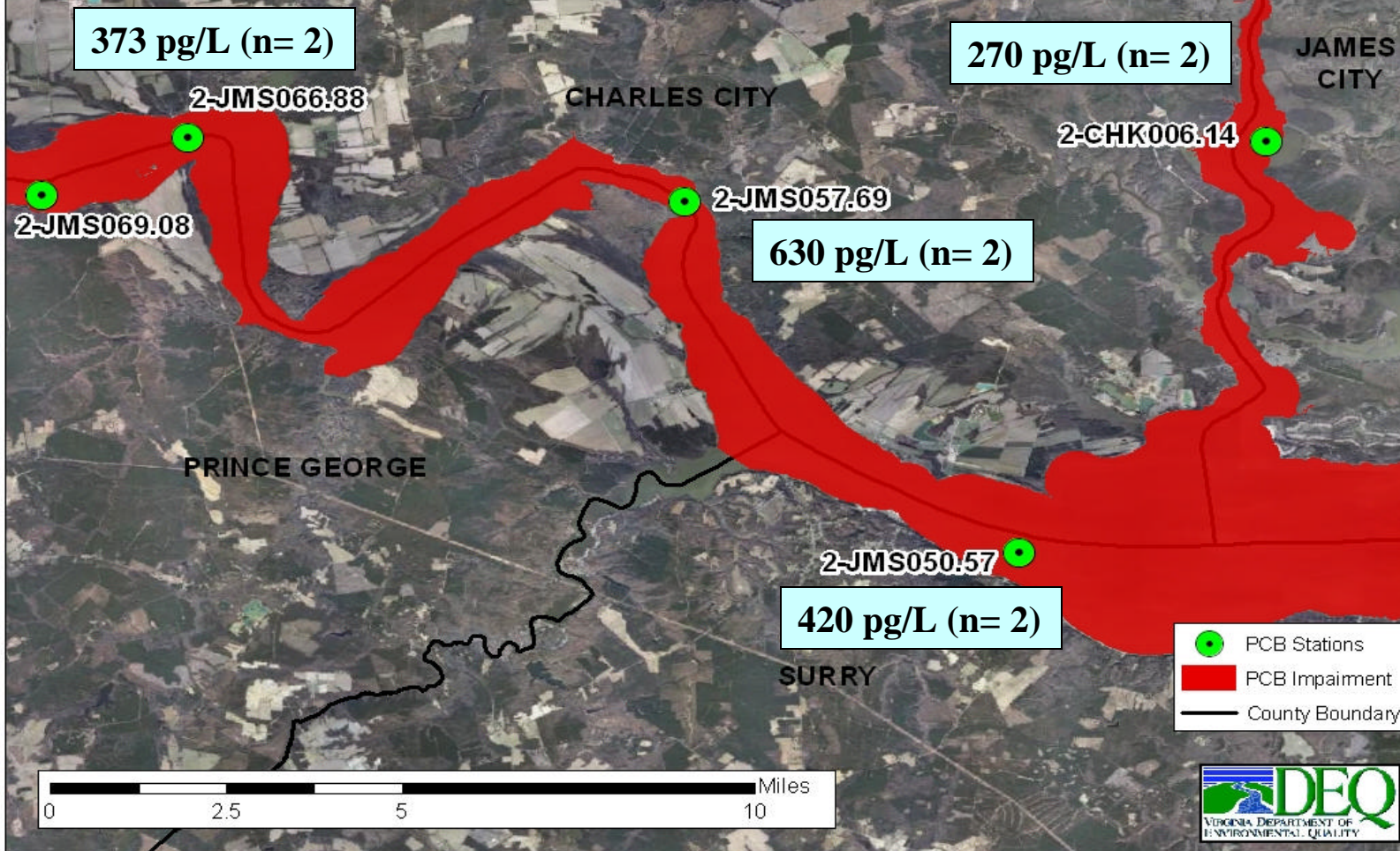
WQC = 640 pg/l







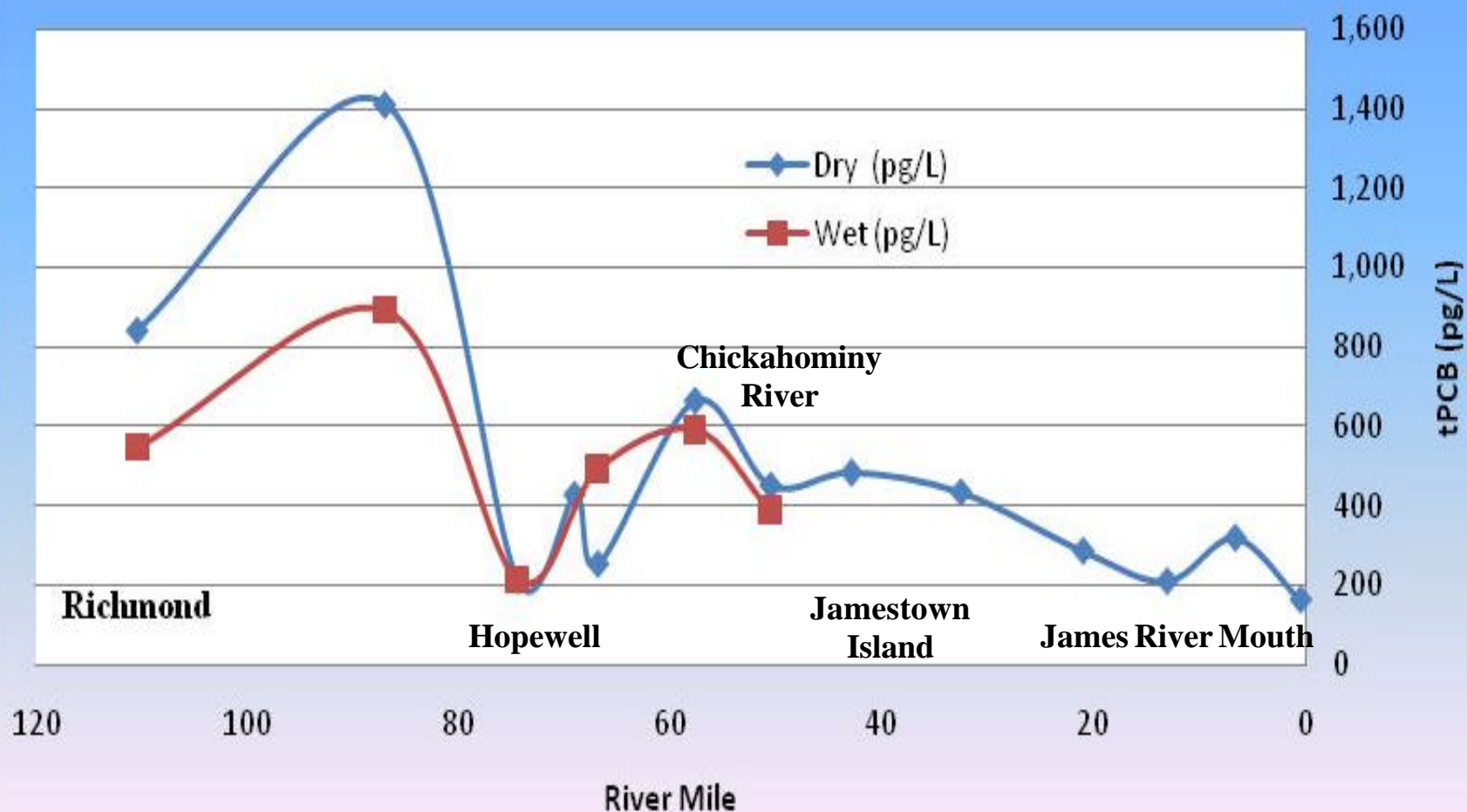
DEQ James River & Tributary PCB Stations - Map Inset 4



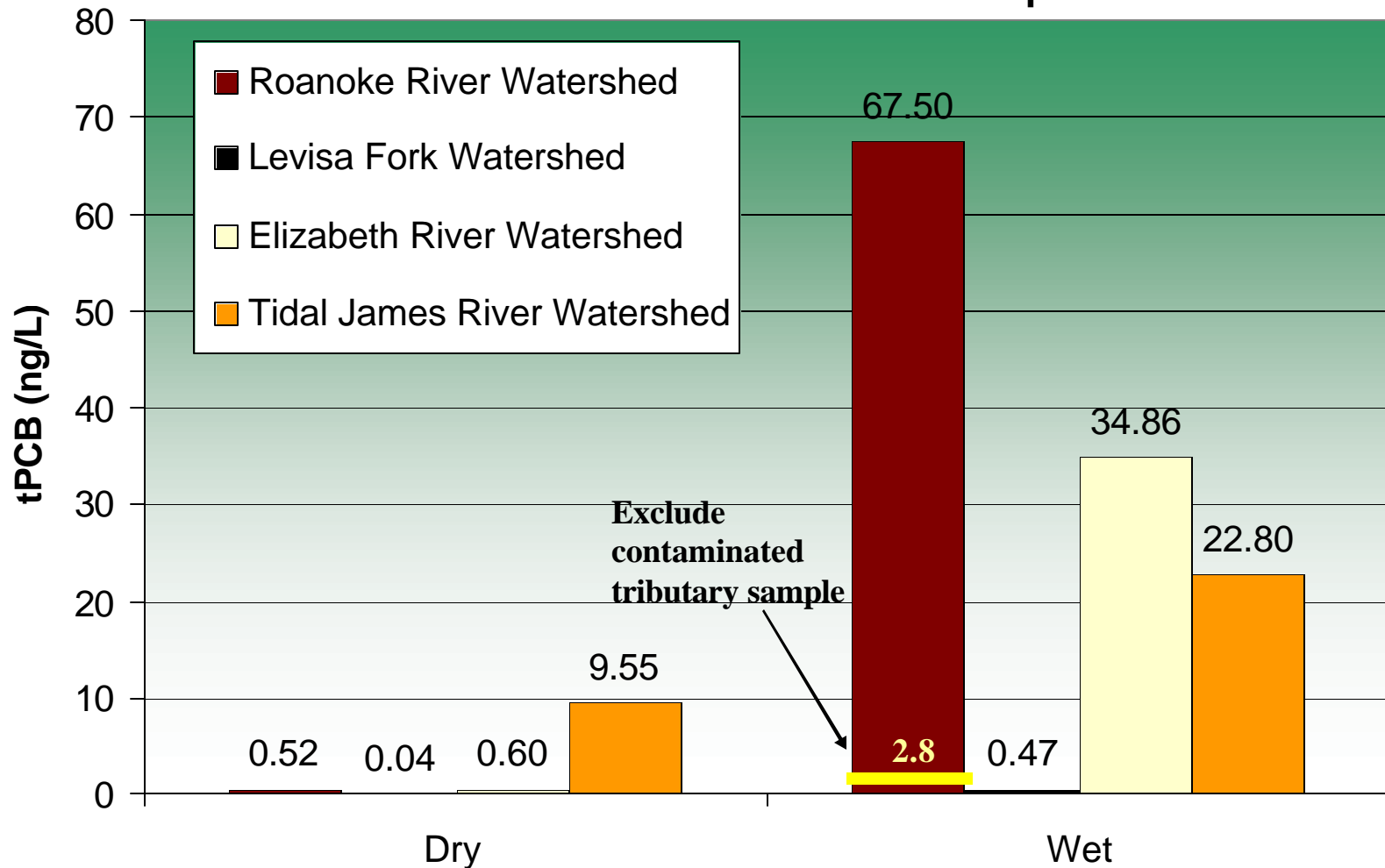
WQC = 640 pg/l



tPCB Concentrations in Ambient River Water Collected from the Tidal James River Mainstem

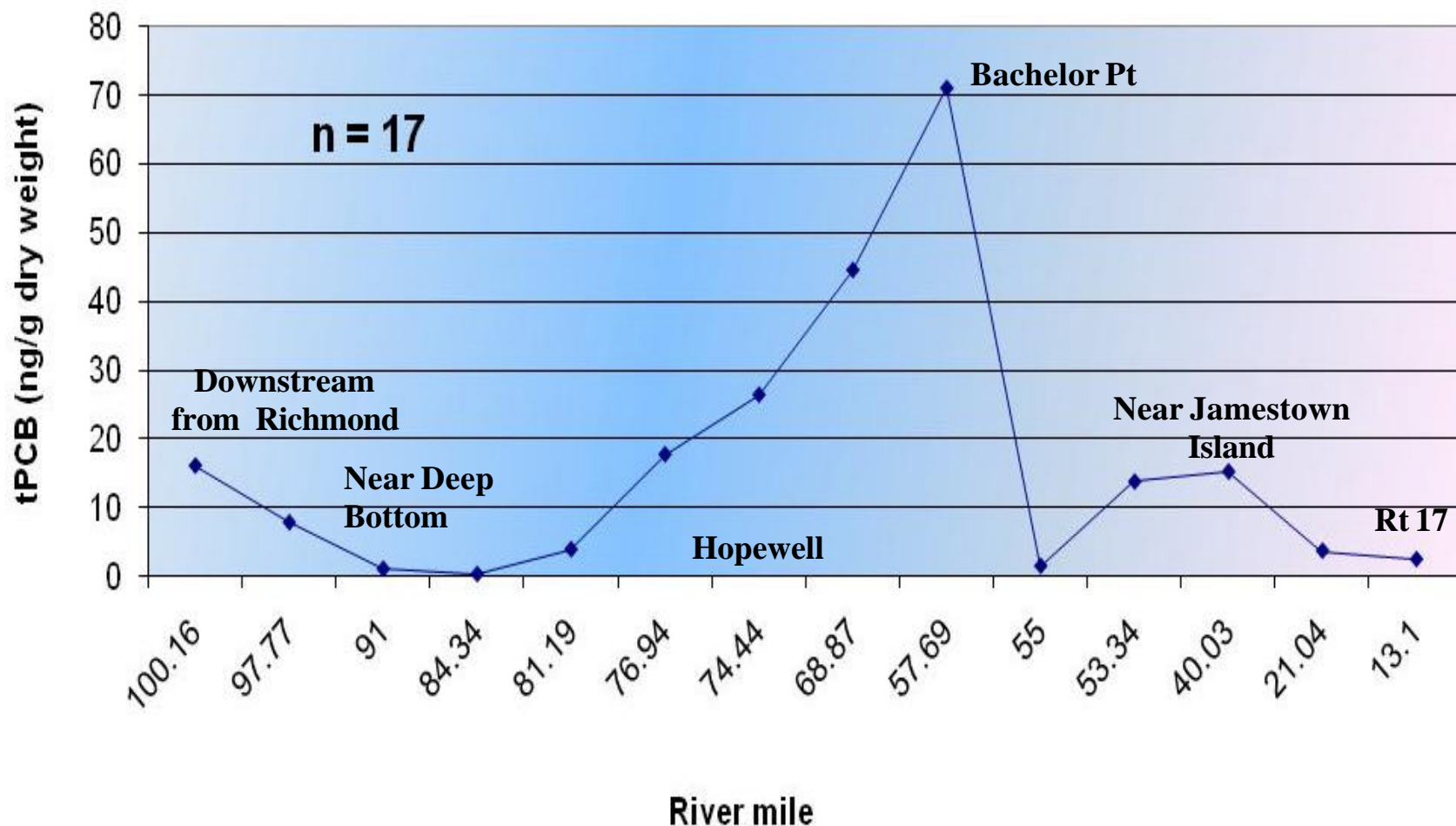


Mean tPCB Concentrations from Ambient Water in Four Watersheds Collected Before and After Precipitation Events



Concentrations of tPCBs in Sediments Collected in the Mainstem James River

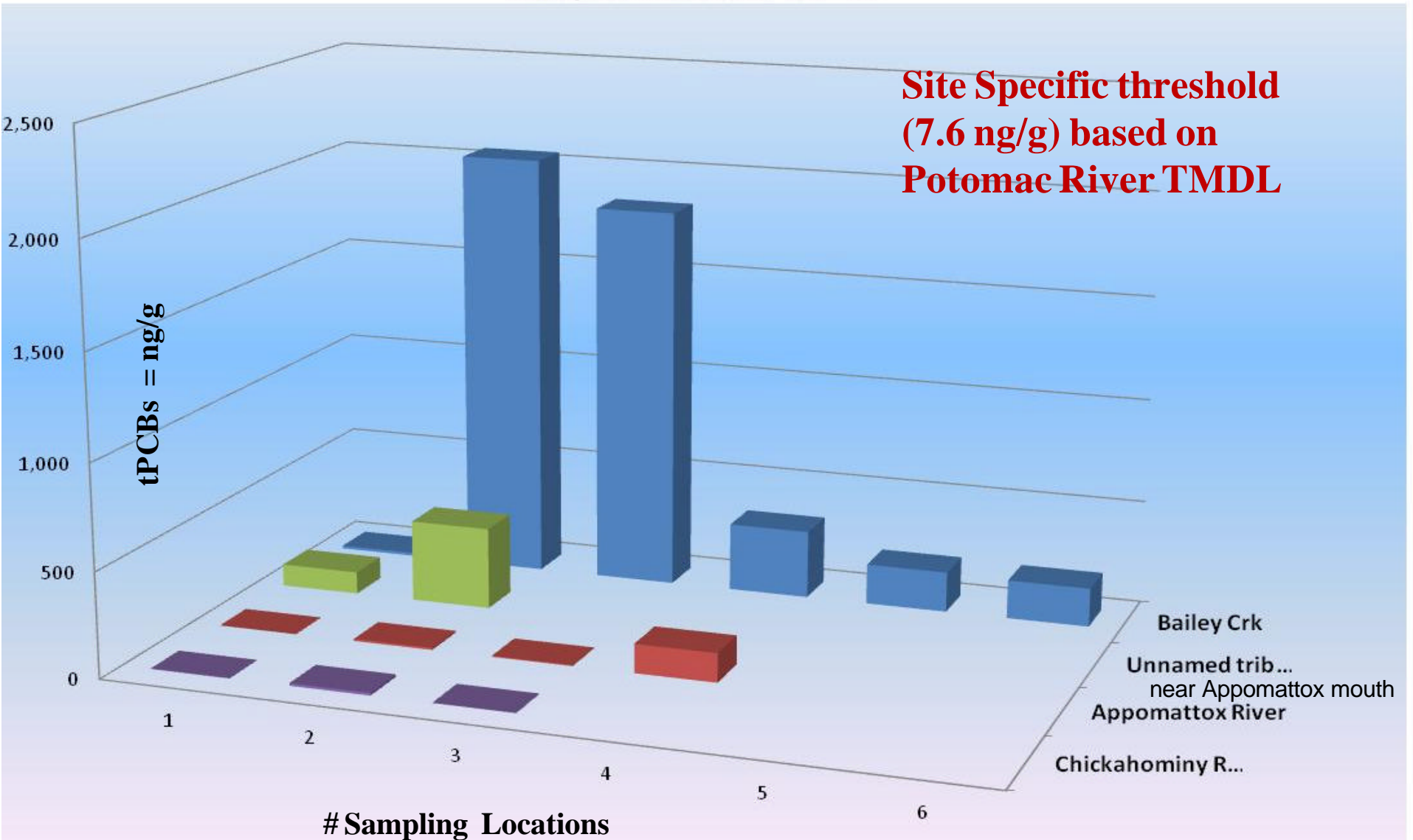
(Sampling Yrs '95, '96, '97, '01, '04, '05)



Eg. - sediment threshold to protect fish = 7.6 ng/g (Potomac R. PCB TMDL)

Mean tPCB Concentrations in Sediments Collected from Tributaries to the James River

Samples Collected '96 -'05

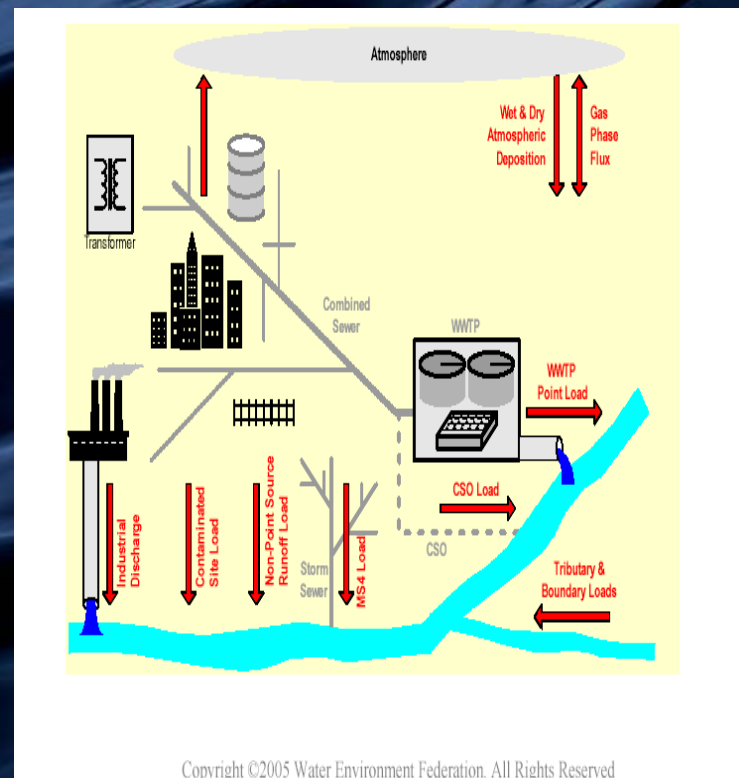


Questions PCB Monitoring?

TMDL Source Assessment

- Load Categories-

- Point Sources
 - WWTPs, Industry, Industrial SW, CSOs
 - MS4
- Non-point Sources
 - Non-Regulated Stormwater (Direct Drainage)
 - Contaminated Sites
 - Atmospheric Deposition
 - River Sediment



Point Sources

- DEQ requested voluntary monitoring of point source outfalls
 - Informational meetings held:
 - Upper Tidal James- September 2009
 - Middle & Lower Tidal James – October 2010
 - Elizabeth River – November 2009
 - PCB Data requested by Sept. – Oct. 2011
 - Facilities selected in accordance with DEQ's PCB Guidance Document

See: <http://www.deq.virginia.gov/tmdl/pcb.html>



Components of TMDL Study

Fish Consumption Advisory



Identify Problem

On-going



Source Assessment

- Identify sources
- Estimate source loading

Method 1668
Low Level PCB
Analysis

Link Sources to Targets

- Assess linkages
- Estimate total loading capacity

TMDL Allocations

- Divide loads among sources (WLA and LA)

$$\text{WLA} + \text{LA} + \text{MOS} = \text{TMDL}$$



Tidal James River PCB TMDL

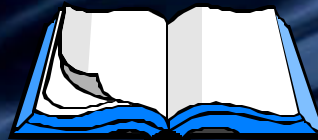


In Summary...

We Are Here



Implementation



- Identifies permit controls, best management practices, or remediation options needed to make necessary pollutant reductions

Total
Maximum
Daily
Load

Implementation

- Calculates amounts from each source
- Tracks pollutants in the system
- Sets maximum pollutant load
- Estimates necessary pollutant reductions



Clean

Water quality
standards met

The Process



**Water quality
standards not met**



Questions?

Presentations and Handouts will be available at:

<http://www.deq.virginia.gov/tmdl>

DEQ PCB Website:

<http://www.deq.virginia.gov/tmdl/pcb.html>



Public Comment Period

February 2 thru March 4, 2011

Please Submit Comments To:

Margaret Smigo
4949-A Cox Rd
Glen Allen, VA 23060

or

Margaret.Smigo@deq.virginia.gov



Extra Slides

Station ID	Station Description	Date	Sample Type	Total PCBs (pg/L)
James River Mainstem				
2-JMS110.34	South Channel last riffle above Mayos Bridge (Fall line)	4/15/2009	Dry	843
		5/7/2009	Wet	505
2-JMS110.44	North Channel (Fall line)	5/7/2009	Wet	589
2-JMS087.01	James River at Buoy 137	5/19/2009	Dry	1,413
		4/16/2009	Wet	894
2-JMS074.44	James R. at Rt 156, Benjamin Harrison Bridge	5/19/2009	Dry	212
		4/16/2009	Wet	214
2-JMS069.08	James River opposite Herring Creek, Buoy 91	4/28/2010	Dry	429
2-JMS066.88	James R. at powerline at Windmill Pt., Buoy 86	5/19/2009	Dry	254
		4/21/2009	Wet	492
2-JMS057.69	James River at Bachelor Pt, Buoy 74A	4/28/2010	Dry	666
		10/4/2010	Wet	593
2-JMS050.57	James River opposite Dancing Pt, Buoy 66	8/3/2010	Dry	452
		5/19/2010	Wet	388
Appomattox River				
2-APP012.79	Appomattox R. at Rt. 36, Petersburg	5/20/2009	Dry	398
		4/16/2009	Wet	221
2-APP001.53	Appomattox R. at Rt. 10, Hopewell	5/19/2009	Dry	162
		4/16/2009	Wet	245
Chickahominy River				
2-CHK006.14	Chickahominy River, 700 meters above Shields Pt.	4/28/2010	Dry	352
		5/19/2010	Wet	188

Richmond Area Tributaries (James River)				
2-KAN000.03	Kanawha Canal outfall to James R. just above Great Ship Lock	4/15/2009	Dry	17,993
		5/26/2009	Wet	301
2-GIL000.42	Gillie Creek at Williamsburg Rd	5/26/2009	Dry	2,936
		5/7/2009	Wet	2,552 †
Richmond CSO-028	Gillie Creek Open CSO	5/26/2009	Dry	982
		5/7/2009	Wet	887
2-ALM000.42	Almond Creek at Rt. 5	6/18/2009	Dry	3,719
		5/26/2009	Wet	5,290
2-GOD000.77	Goode Creek at Commerce Rd.	4/15/2009	Dry	965
		5/26/2009	Wet	777
2-FAC000.85	Falling Creek at Rt. 1	5/20/2009	Dry	32
		5/7/2009	Wet	203
2-MAN000.19	Manchester Canal below CSO #014	6/30/2009	Dry	5,061
2-CEL001.56	Cornelius Creek at Mill Rd	6/30/2009	Dry	21
2-PCT002.46	Proctors Creek at Rt. 1	6/30/2009	Wet (?)	130
2-XYS000.15	DuPont Spruance East Ditch	5/7/2009	Wet	1,012
2-XSZ002.04	No Name Crk from DGS Center	5/7/2009	Wet	704
2-GRK000.35	Grindall Creek at Station Rd	6/30/2009	Dry	970
2-RDW000.50	Redwater Crk below transformer cracking facility	5/7/2009	Wet	462
2-KSL002.62	Kingsland Crk at Rt. 1 below DGSC stormwater	6/18/2009	Wet	976*

Hopewell Area Tributaries				
2-BLY000.65	Bailey Creek at Rt. 10	5/20/2009	Dry	1,335
		4/16/2009	Wet	4,091
2-BLY003.42	Bailey Creek at Rt. 156	5/20/2009	Dry	333
		4/16/2009	Wet	167
2-BLY005.73	Bailey Creek below Ft. Lee at Rt. 630	6/18/2009	Dry	300
2-CXAN000.08	UT to Bailey Crk. (Bear Crk.)	6/4/2009	Wet	8,770
2-GRV000.01	Gravelly Run 15 M above mouth	5/27/2009	Dry	490
		4/21/2009	Wet	1,684
2-XYO000.03	UT to Cattail Creek at private rd. culvert	5/20/2009	Dry	3,952
		4/21/2009	Wet	3,214
2-PTH000.42	Poythress Run at Station Street	5/20/2009	Dry	233,484
		4/21/2009	Wet	168,606
Misc. PCB Sample Results				
Nelson Ditch	Drainage ditch from Nelson Electric	6/18/2009	Wet	434,768
SIMSCR	South channel draining Sims Metals	6/18/2009	Dry	6,988*
Unnamed Pond	Unnamed Pond between Commerce Rd and the James River; below Peck Metals Fluff Pile	6/18/2009	Dry	37,760*